

Meeting Report

1st GCF Brazilian Members' Technical Meeting – 2013 – Brasilia, 28th February and 1st March

On February 28 and March 1st, 2013, the six GCF Brazilian member states met in Brasilia for the first work meeting of 2013. The members discussed the planning of 2013 activities, the annual budget, and related issues such as methodologies for U-REDDs distributions and legislation supports REDD+. The main points discussed at the meeting and next steps can be found summarized herein.

Thursday – 28th February – Main focus on strategic activities planning, annual budget and other commitments

Attending the meeting: Monica de Los Rios (Acre), Ana Euler and Grayton Toledo (Amapá), Elaine Corsini and Luis Francisco Tegen (Mato Grosso), Raquel Agra and Gláucia Vieira (Tocantins), João Talocchi and Fernando Guimarães Pinho (Amazonas), Junia Karst and Mariano Cenamo (Idesam/GCF). The meeting began with the presentation of the agenda and participants. After this round of presentations, the discussion on the anticipated issues began.

1. Closing activities, 2012

We reviewed 2012 activities that have not been finalized. They are:

a. Study - Legal possibilities of designing and implementing subnational systems of REDD.

In 2012, at the Chiapas meeting, the State Prosecutors in attendance (Acre, Tocantins, Amapá and Mato Grosso) accepted and endorsed the study. They agreed to take it to the National Prosecutors conference, with the intent of getting signatures from all the Brazilian prosecutors. However, they were not able to obtain all the signatures, due to other pressing priorities. As a second strategy, the Acre State Prosecutor sent a letter inviting GCF state members' Prosecutors to support a joint signature. At the moment, the document is under review and, if an endorsement is not received, the next step will be to attempt to obtain the Governors' signatures. Irrespective of whether the State Prosecutors sign the study, the Secretary of the Environment, Grayton Toledo (Amapá), will present the document at the Forum of Secretaries to be held in Brasília on 13/03/2013.

Concerning the release of the study, the states agreed that a graphic designer will work on the publication and it will then be posted online.

- Deadline for response of Prosecutors' endorsement - 07/03
- Request Rodrigo to invite all States Prosecutors in the Legal Amazon
- Deadline for graphic design and publishing (IDESAM) - 15/04

b. **Radio Materials** - The development of audio and written material to broadcast on the radio was a demand of the States (mainly Amapá) at the meeting in Brasilia in the 2nd semester of 2012. This material will be used to share and demystify the information on Global Warming and REDD +totraditional and Indigenous communities, and other actors who are directly affected by REDD + projects and programs.

Currently the material due under the Scope of Work dated December 15, 2012, is late, as there were delays writing the text. focused on the Amazon Biome. In order to get greater coverage on all biomes and to existing communities in the Legal Amazon, it was agreed that we will spend an additional \$1,500 toward the insertion of the new Special Spot, anticipated in the Scope of Work. This will include information focused on the Cerrado and its people. Once the base text is received, each state will record its own final version of the material

- Junia will create a TOR (Term of Reference), adding \$ 1,500.00 towards designing a Spot regarding the Cerrado - 15/03/2013
- Deadline for creating the Amazon Biome materials 15/03/2013
- Deadline for creating the Cerrado Materials 20/04/2013

The states will determine their own broadcast strategies, in collaboration with the “ABRAÇO”- Brazilian Association of Traditional Communities Broadcasting. Discussion of the proposed training workshop on REDD+ for communicators was postponed, as it is not a current priority.

2. Planning Activities GCF 2013

Presentation of the available budget and assessment of priorities and strategies for 2013 activities. The first deposit of \$85,000.00 has been made. The next installment will be for the same amount in July. The total amount of \$170,000.00 will be divided into the planned activities as shown in Table 01:

Tabela 1. GCF 2013 Brazilian Country Coordinator Budget

Workshops/Meetings	\$ 30,000.00
Workshop 1 (\$ 15,000.00)	
Workshop 2 (\$15,000.00)	
Brazilian GCF Activities	\$ 55,000.00
(Insert approved activity)	
(Insert approved activity)	
Travel (coordinator only)	\$ 13,000.00
Workshop 1	
Workshop 2	
Annual Meeting	
COP 19	
Other (state visits, etc.)	
Coordination	\$ 72,000.00
Administrative taxes	
Total:	\$170,000

- a. **2nd GCF Working meeting** - will be carried out in the second semester and the date set before the 19th COP and the GCF Annual Meeting in Madre de Dios. The amount available for this meeting is \$15,000.00.
- b. **Meeting for Discussion of ROW** - Julissa Monica (AC) suggested a gathering in Brasilia on April 8 and 9 to discuss, and receive comments about, the document "REDD Offset Working Group". The amount available for such a meeting will be \$ 12,000 (taken from the \$55,000 line item)
- Junia will get estimates of the meeting costs and send to Monica (AC) by 08/03/2013. They will try to gather resources to pay for a meeting room and coffee break in Brasilia, as the current budget available is not enough for all planned meeting activities.
- c. **JNRI International Workshop** – The Brazilian GCF has supported the International Meeting on REDD Jurisdictional (JNR) with a budget of \$15,000. The meeting will be held in May in Manaus. This is being organized by VCS, IDESAM and Amazon Government - The workshop will provide one (1) vacancy for each state.
- d. **Exchange / sharing of experiences between GCF states** - GCF Brazilian members have suggested that state representatives with well-established State Climate Change Forums (such as Acre, Amazonas and Mato Grosso) begin helping those states that are beginning to build their framework (Amapá, Pará and Tocantins). This support will strengthen and improve the process.
- i. When necessary
- e. **Workshop ROW** - The states approved the proposed budget to send the Brazilian coordinator to the workshop "ROW - jurisdictional REDD+ programs, to be held on 05 April in Los Angeles CA.
- After the Workshop, Junia will report back to the Brazilian GCF members.
- f. Publications - Products for 2013**
- i. **Product 1.** Strategy to access credit lines and how we might turn them into a mechanism to distribute benefits - The objective of this study is to evaluate the major lines of credit and financial institutions available, best opportunities, obstacles and bottlenecks in the context of fundraising.
 - Development of Scope of Work (SOW) by 1st May by Fernando Guimarães (ADS / AM) and Ana Euler (IEF / AP).
 - ii. **Product 2.** Analysis of Emission Reductions in the States since GCF creation – Each State should send information about its deforestation rates and baseline to Idesam.
 - Idesam will make the 1st SOW version by the 1st of May.
 - iii. **Product 3.** Support for States that are developing a methodology for defining the baseline at the state level (AP / TO / MT). The states must write a proposal describing the type of support needed by 22th March.

AP - Claudia Funi

MT - Elaine Corsini

iv. **Product 4.** Proposal of "Stock and Flow methodology" to GCF states: Idesam will send the report out for the members' review by March 30, 2013. The budget allowed for this study is:

- Technical fees Idesam - \$ 5,000
- Graphic design - \$ 3,000
- Printing - \$ 4,000

Monica Julissa reported that the methodology for monitoring Acre deforestation rates and carbon stocks may generate problems of compatibility between Federal and State systems. The monitoring of Acre (UCEGEO) is more accurate at identifying the location areas of deforestation than PRODES.

h. NORAD project

i. **Training Institute** - The Training Program under the Norad Project was presented. There have been several points raised by the Members on this topic (described below) and, due to these questions, the REDD GAP Questionnaire was answered as a group.

- What are the institutions to be involved and who are the experts to be invited to teach the courses? Why is IPAM the only NGO already assigned as partner?
- Will the states and provinces will participate jointly or separately?
- What is the profile of the participants? (Secretaries of the environment, coordinators or technicians)
- How many vacancies per state? (The ideal would be 5 per state)
- Will there be one topic (from GAP Questionnaire) per week or will all topics be covered at once?
- Is there the possibility of the course be offered online?

Considering the urgent need for capacity building on REDD + in tropical forest countries, where the greatest efforts for structuring systems and programs on subnational REDD + are concentrated, the states supported holding two courses—one in Brazil and the other in Indonesia.

In an effort to best serve stakeholder, weekly courses including all topics mentioned in the GAP Questionnaire are preferred over courses with one topic per week. The aim should be the creation of new actors, not just reaching those already working in the area. The main advantage of structuring the courses this way and holding them in these areas is that this will reach the largest number of participants. The states did not wish to hold the course in the United States, as this may restrict the number of participants and increase the costs of activities.

ii. **REDD Support Network** - The group was unclear what was needed to "support the REDD Network." More information about what is expected here is needed.

- Mariano and Junia will send an e-mail to the secretariat with the issues.
- Ask about the \$40,000 for the country project coordinator under the NORAD grant.

- Check with the Secretariat about the license of CLASlite software.

iii. **Database** - The schedule for updating the Database was presented. Information must be completed between 04/03 and 25/03, assessment and collaboration of reviewers will occur between 26/03 and 26/04 and publication is anticipated on 27/04.

Forest Classes: Junia will contact Claudia Stickler (IPAM) to gather information about Brazilian forest vegetation classes.

iv. **Procedures for press releases** - We defined procedures and deadlines for approval of texts for publication in media. The text will be built in an open format so that the press office of each state can add relevant information and quotes.

- Deadlines: The texts must be submitted for States' approval at least 7 days in advance of the event and given back to Idesam no later than 48 hours after receipt.

Friday – 1st March - Focused on methodologies and stock flow allocation of UREDD

Attending the meeting: Eufran Amaral and Monica Los Rios (Acre), Ana Euler and Grayton Toledo (Amapá), Elaine Corsini and Luis Francisco Tegen (Mato Grosso), Raquel Agra and Gláucia Vieira (Tocantins), John Talocchi and Fernando Guimarães Pinho (Amazonas), Junia Karst and Mariano Cenamo (Idesam / GCF).

The second day of the meeting dealt with the technical and methodological issues of measuring the baseline and stock flow, as well as the analysis of PL 212/2011 and EN-REDD (REDD National Strategy) proposals.

a. **Stock-Flow Methodology:** IDESAM presented the simulation of UREDDs allocation (using a tool built in Excel). This allowed comparison of different values of percentages for stock and flow for each state and each year, and looked at which were more equitable.

- The States agreed on a UREED division of 80% for States and 20% for the Federal Government, using 50% stock and 50% Flow.
- Need to develop more arguments about why these numbers for S/F are preferable.
- Building a proposal for a National Baseline. It would be interesting to call a meeting with several NGOs working on the issue to encourage discussion.
- Possibility of including forest regeneration in the baseline? Are there studies related to carbon stock in forest regeneration?

b. Presentation of Baseline Methodology of each state.

i. **Amazon** - John Talocchi presented on how Amazonian's (AM) proposed baseline and reduction of deforestation goals were calculated. The goal of the AM follows those established by

PNMC (National Policy for Climate Change) and PPCDAm (Plan for Prevent and Control of Amazon Deforestation), using the baseline calculated using PRODES data. This was applied to the whole territory in order to allow two data points: - (a) UREDDs already allocated throughout the state and (b) private projects counted in an independent survey of UREDDs. The methodology adopted by Amazonian provides the following UREDDs allocation:

60% - State Government

10% - Municipal Government

30% - independent projects

Of those, 30% are stock, 30% are Flow and 40% are Risk (used as a buffer). The State Conservation Units (UCs) will receive 31%, Indigenous Lands will receive 37% and Settlements 32%.

ii. **Acre** - Eufraan Amaral presented the goals and Baseline within the scope of SISA. Acre established emissions reduction targets more aggressive than those under the PPCDAm, aiming for a reduction of 83% by 2020. They compared different baselines for the state, specifically: a constant baseline (1995 to 2006 - PNMC), an adjusted baseline, (PPCDAm) and the Baseline from FGV (Getulio Vargas University). The Acre state raised the issue of reduced deforestation which occurred in the past, before the law, (called "early credits") and the possibility that these early credits might be used as buffers, as this would give credit for the State's effort in reducing deforestation.

Regarding monitoring, Acre uses data from Prodes as well as from UCEGEO (SISA Lab Geo). When both are compared, PRODES shows lower rates of deforestation and therefore less reduction (182 Mt CO₂) while analysis made using UCEGEO indicates larger historical deforestation rates and, hence, a greater reduction in emissions (202 Mt CO₂).

iii. **Mato Grosso** - Elaine Corsini presented the reduction goals and Baseline for the State of Mato Grosso, which were established under the PPCDQ/MT and based on PRODES data. The voluntary targets for reducing deforestation were fixed at (a) 64% in the period from 2006 to 2010 using the original baseline (7657 km² on average deforestation from 1996 to 2005), (b) 75% reduction in deforestation in the period from 2011 to 2015 using the revised baseline in the years 2001 to 2010 and (c) 80% reduction of deforestation in the period from 2016 to 2020, using the revised baseline on the average deforestation expected to occur between 2006 to 2015. The voluntary commitment of the MT State aims to reduce 2259 Mt CO₂e, 80% for Amazon.

Deforestation rates in the State have reached 68.28% of the first period goal, with the average area deforested reduced from 7657 km² to 2429 km². When the revised baseline is used, it becomes more difficult and expensive to reduce deforestation. Thus, it is necessary to verify the

actual need to be made that revision. Elaine Corsini pointed out the difficulty in setting and achieving goals for the Cerrado areas within Legal Amazon, as it will depend on the availability of historical data for accurate identification in these areas (Prodes does not detect deforestation beyond the Amazon, including Cerrado areas.) She also questioned whether the territorial division used should be by biome or vegetation type.

iv. **Para** - Wendell Andrade presented the reduction goals and the baseline used for Para, which are in agreement with reduction targets described in the PNMC and PPDCAm (42% reduction in each crediting period). The methodology used by Para was designed using the reduction goal for the actual period and the observed reduction in the last. This creates a range for reducing deforestation for the next period. As the state has had high annual deforestation rates, this methodology will help it reach its goal. The final reduction goal fulfills the 80% prescribed in PNMC.

v. **Amapa** - The Secretary of Environment, Grayton Toledo, explained that the state does not have reduction targets since the deforestation rate in Amapa is low and not detected by PRODES. This also hinders the establishment of a baseline. For the development of these goals, it is necessary to improve monitoring systems so that they can detect deforestation and quantify the stock.

vi. **Tocantins** - Raquel Agra presented the goals contained in PPCDAm - TO and the State Baseline. The Tocantins is located in a region which can be characterized as a transition between the Amazon rainforest and Cerrado. In the case of the Amazon Biome, the state has reduced deforestation from from 271km²/year in 2005 to 53 km²/year in 2012. This represents a 20% reduction relative to the baseline of the National PPCDAm. In the case of Cerrado, which corresponds to 88% of the territory, there was a reduction from 21 933 km² (2002) to 970 km² in 2009/2010. The PPCDAm-TO addresses the goals and the environmental features to be implemented for reducing emissions but does not present the baseline.

c. Comparison of PL 212/2011, EN-REDD, and Proposal Document of State Governors for EN-REDD

- Idesam presented a comparative analysis between two documents proposing a systemwide/national REDD strategy-- the PL 212 / 2011, proposed by Senator Eduardo Braga, and the National Strategy for REDD being prepared by MMA. These proposals were then compared to the document proposed by the Governments of the Amazon in order to assess the convergent and divergent points, including specific state interests. of

Law 212/2011 is currently undergoing review by the Federal commission of economic issues, while EN-REDD is being developed by MMA and is scheduled for completion at the end of this year. The analysis concluded that there are no major differences between the documents, however, the PL

contains more political elements because it includes the states and municipalities in the executive body and deliberations, while also defining specific steps.

The states stressed the necessity of updating PL 212/2011 once new concepts and determinations are created. The states will schedule a meeting for a detailed review of PL 212/2011 and will summarize their position on the Draft Law. On April 10, the states will try to schedule an agenda with senators to strengthen the dialogue about the law.

Some concerns arose:

- Will Amazon Fund be integrated within EN-REDD Policy?
- The UREEDs Federal Register (as shown in EN-REDD) is not a functional tool for states;
- The states should make a proposal for the establishment of a governing body, as PL 212/2011 and EN-REDD do not describe how commissions will be formed;

The contributions made to the PL 212 by States, each with their own needs, interferes with for future subnational programs implementation because they make the law too rigid. There is a need for balance.

- Is there some element within the new Brazilian forest code that can be used as a system of REDD +?
- Will the national Strategy become a Statutory Instrument? It must be accompanied by an effective law. If it happens, will the PL be dropped? Checking on whether the PNMC has an article that might generate some understanding about this.

